WEAPONS OF MASS DESTRUCTION – CIVIL SUPPORT TEAM MANAGEMENT

References: See Enclosure B.

1. Purpose. This instruction establishes policy and assigns responsibilities for the management and employment of Weapons of Mass Destruction-Civil Support Teams (WMD-CSTs) in accordance with (IAW) reference a.


3. Applicability. This instruction applies to all elements of the National Guard (NG). This instruction does not apply to NG forces serving under the provision of reference b.

4. Policy. It is National Guard Bureau (NGB) policy that:

   a. WMD-CSTs support civil authorities by providing a disciplined, well-trained, and well-equipped crisis response team to supplement local, tribal, State, and Federal efforts to manage potential catastrophic events, and to provide special technical support to augment an Incident Commander’s specific needs.

   b. Under the authority of the Governor, or when appropriate, the Commanding General of the District of Columbia, WMD-CSTs provide support to civil authorities at a domestic incident by identifying hazards, assessing current and projected consequences, advising on response measures, and assisting with appropriate requests for additional support. WMD-CSTs also provide support for smaller-scale incidents where specific technical capabilities are required. WMD-CSTs may be Federalized and deployed as part of a Federal response to an incident in or outside their assigned State.

   c. WMD-CSTs can operate as a component of the chemical, biological, radiological, and nuclear (CBRN) Response Enterprise task force(s) that may form in response to a significant event.

   d. Exceptions to this policy must be consistent with controlling law, regulations, and directives.

UNCLASSIFIED
5. **Definitions.** See Glossary.

6. **Responsibilities.** See Enclosure A.

7. **Summary of Changes.** This document has been extensively revised. Users are encouraged to read it entirely.

8. **Releasability.** This instruction is approved for public release; distribution is unlimited. It is available at <http://www.ngbpmc.ng.mil>.

9. **Effective Date.** This instruction is effective upon publication and must be revised, reissued, cancelled, or certified as current every five years.

   ![Signature]

   **DANIEL R. HOKANSON**  
   General, USA  
   Chief, National Guard Bureau

Enclosures:

   A -- Responsibilities  
   B -- References  
   GL -- Glossary
ENCLOSURE A

RESPONSIBILITIES

1. Chief of the National Guard Bureau (CNGB). The CNGB oversees the implementation and management of WMD-CST policy, procedures, processes, requirements, planning guidance, new WMD-CST certification, and training philosophy and allocations, in coordination with the States, Territories, and the District of Columbia, and with the following Department of Defense (DoD) offices: Office of the Secretary of Defense (OSD); Headquarters, Department of the Army (HQDA); NGB Joint Staff; CNGB Personal Staff; CNGB Special Staff; Combatant Commanders; Army and Air Force Service components; U.S. Army Training and Doctrine Command (TRADOC); U.S. Army North (ARNORTH); U.S. Army Pacific (USARPAC); Air Education and Training Command; and the U.S. Army Maneuver Support Center of Excellence (MSCoE). The CNGB also supports the WMD-CST Program by performing the responsibilities listed in references c through f.

2. NGB. The NGB supports the WMD-CSTs by performing its functions as listed in reference d.

3. Director of the Army National Guard (DARNG) and Director of the Air National Guard (DANG). The DARNG and DANG will:

   a. Manage and support military occupational specialty, Air Force specialty code, and service common skills training of WMD-CST personnel.

   b. Support the planning, programming, budgeting, and execution of funding necessary for the sustainment of WMD-CST capabilities requirements.

   c. Ensure the procurement of equipment necessary for WMD-CST modernization and sustainment.

   d. Monitor and assist with the maintenance of WMD-CST readiness.

   e. Support WMD-CST unit and collective training exercises.

   f. Review and approve air travel requests for unplanned WMD-CST air movement.

   g. Ensure the required personnel staffing is properly administered and assigned to the States, Territories, and the District of Columbia. Ensure teams are staffed with 18 Army National Guard (ARNG) and 4 Air National Guard (ANG) personnel, and at the required grades, in order to ensure the WMD-CSTs are staffed to support domestic incidents and the national WMD-CST Response Management Plan (RMP).

   h. Coordinate with the NGB Provost Marshal, Logistics, Engineering, and Protection Division (NGB-J34) and NG Joint Force Headquarters-State (NG JFHQs-State) on policy and guidance for ARNG-related or ANG-related CBRN response equipment and
domestic emergency management support during national-level incidents to ensure overall unit response readiness.

i. Coordinate with the Director of the Manpower and Personnel Directorate (NGB-J1) and WMD-CST Branch (NGB-J391) to create policy and guidance that supports WMD-CST personnel needs.

4. NGB Joint Staff.

a. NGB Joint Intelligence Directorate (NGB-J2). In support of the WMD-CST program, the NGB-J2 will:

   (1) Obtain, analyze, and distribute multi-domain information to promote an understanding of the WMD-CST operational environment, which facilitates senior leader decision making.

   (2) Provide indications and warning information in the WMD-CST mission set as described in reference a.

b. NGB Operations Directorate (NGB-J3/4/7). The NGB-J3/4/7 will support WMD-CSTs by performing the responsibilities listed in references c and d and will:

   (1) Act as the focal point for the CNGB, ARNG, and ANG in all matters and activities pertaining to the NGB WMD-CST Program.

   (2) Plan, program, coordinate, and oversee the NGB WMD-CST Program and facilitate channels of communications between the DoD, and the States, Territories, and the District of Columbia concerning WMD-CSTs.

   (3) Ensure WMD-CSTs are organized, trained, and equipped to perform assigned missions and meet all readiness requirements.

   (4) Perform the planning, programming, budgeting, and execution process, as explained in reference g, to secure funding through the HQDA and Department of Air Force resourcing processes.

   (5) Ensure continuous capability assessment and development necessary to modernize and sustain the WMD-CST capabilities to meet mission requirements, address emerging threats, integrate new technologies, and oversee logistical and maintenance services.

   (6) Provide coordinated training policy, requirements, and planning guidance to the States, Territories, and the District of Columbia.

   (7) Report to OSD, HQDA, and other relevant oversight elements, WMD-CST operational, training and exercises.
(8) Coordinate with the NGB Public Affairs Office on all public affairs-related employments before reporting to OSD, HQDA, and other relevant oversight elements.

(9) Carry out program oversight, to ensure responsible use of program funds and to establish standardized training and readiness requirements.

(10) Coordinate with NG JFHQs-State, DoD components, combatant commands, Joint Staff, military departments, and other mission partners to promote unity of effort for planned events and domestic incidents.

(11) Provide updates to the WMD-CST table of distribution and allowances (TDA) and develop common table of allowances items associated with WMD-CST needs.

(12) Provide logistical support for all TDA Supplemental III equipment and serve as the liaison to resolve all standard military equipment problems during emergency and non-emergency operations.

(13) Resolve logistical support request conflicts submitted to the Consequence Management Support Center (CoMSupCen) or NGB-J391.

(14) Maintain overall responsibility for the CoMSupCen (a logistical support facility) in coordination with the NGB-J391.

(15) Develop funding requirements associated with logistical support of the WMD-CSTs.

(16) Ensure the National Guard Bureau Joint Operations Center (NGB-JOC) supports the WMD-CSTs by performing the duties described in reference h.

c. **NGB Programs and Resources/Comptroller Directorate (NGB-J8)**. NGB-J8 will:

(1) Advise the CNGB, or an appointed delegate, and the Director of NGB-J3/4/7, on resource-related matters affecting WMD-CSTs.

(2) Work with MSCoE in the development and coordination of capability documents and assessments affecting WMD-CSTs. Advocate WMD-CST needs, solutions, and positions to the Joint Requirements Office for CBRN Defense and the Joint Capability Integration and Development System.

(3) Support the development of and advocate for WMD-CST requirements in Chemical and Biological Defense Program planning, programming, budgeting, and execution in coordination with the Department of the Army Full Dimension Protection Division (the executive agent for the Chemical and Biological Defense Program fully described in reference i).
(4) Represent WMD-CST needs and positions in Chemical and Biological Defense Program research, development, and acquisition processes in coordination with the executive agent for the Chemical and Biological Defense Program and MSCoE.

(5) Support development of and advocate for WMD-CST requirements in the Department of Army and the Department of the Air Force planning, programming, budgeting, and execution in coordination with MSCoE and NGB-J3/4/7.

(6) Represent WMD-CST needs and positions in the HQDA research, development, and acquisition processes in coordination with MSCoE and NGB-J3/4/7.

(7) Support development and advocate WMD-CST requirements in the Countering Nuclear Threats planning, programming, budgeting, and execution process and represent WMD-CSTs needs and positions in Countering Nuclear Threats research, development, and acquisition processes run by the Assistant Secretary of Defense for Nuclear, Chemical, and Biological Defense Programs in coordination with MSCoE and NGB-J3/4/7.

(8) Analyze and evaluate WMD-CST programs for effectiveness, efficiencies, and alternatives.

(9) Coordinate WMD-CST requirements and assessments of capabilities.

d. Office of the NGB Joint Surgeon General (NGB-JSG). NGB-JSG will:

(1) Review WMD-CST health care provider individual training requirements.

(2) Provide oversight of the recommendations made by the ARNG Office of the Chief Surgeon and Surgeon, ANG for the maintenance of continuing medical education, professional qualifications, and required certifications or re-certifications and recommend courses of action to the Combating Weapons of Mass Destruction Division (NGB-J39).

(3) Review WMD-CST requests for exceptions to policy submitted to NGB-J39 pertaining to maintaining the clinical skills of WMD-CST health care providers and recommend approval or disapproval.

(4) In conjunction with the NGB-J34, and based on current threats, identify and approve the WMD-CST medical formulary list on an annual basis.

e. Office of the NGB General Counsel (NGB-GC). NGB-GC will:

(1) Provide legal advice regarding WMD-CST operations to the NGB, ARNG, ANG, and United States Property and Fiscal Officers (USPFOs).

(2) Coordinate the response to legal issues with The Adjutants General (TAGs), State Judge Advocates, DoD, and Federal or State agencies.
(3) Provide on-call legal support to the NGB-JOC during its support of WMD-CST missions.

(4) Provide legal advice regarding inquiries, investigations, and serious incidents that occur during the course of WMD-CST operations.

(5) Serve as the office of primary responsibility for all NGB, ARNG, and ANG legal matters and policies that pertain to NG WMD-CST deployments and employments.

5. **State, Territory, and the District of Columbia Support Elements.** These elements support WMD-CSTs:

   a. **Governors.** A Governor serves as the Commander-in-Chief of a State NG unit in a non-Federal status. The Governor, or a designated representative, is the approving authority for employment of a WMD-CST. The President of the United States is the Commander-in-Chief of the NG of the District of Columbia. Federal Command is exercised through the Secretary of Defense to the Secretary of the Army and the Secretary of the Air Force, respectively, and the Commanding General of the District of Columbia IAW reference j.

   b. **TAG or Commanding General of the District of Columbia.** TAGs or the Commanding General of the District of Columbia will manage immediate response capabilities to provide the first line of defense IAW reference k. TAGs or the Commanding General of the District of Columbia will employ resources at the State, Territory, or District of Columbia level consisting of ARNG and ANG forces, IAW applicable State laws, to provide defense support to civil authorities and assist in managing the consequences of a CBRN incident or other disasters. Additionally, TAGs or the Commanding General of the District of Columbia will:

      (1) Review and validate mission requests and provide mission deployment guidance to the WMD-CST Commander IAW reference a, as amended by the most current statute.

      (2) Monitor the availability of WMD-CST personnel and validate personnel augmentation plans during the RMP’s immediate and reinforcing response rotations.

      (3) Review and approve any voluntary modifications to their WMD-CST’s RMP rotations.

      (4) Review and approve the corrective action plan if their WMD-CST is removed from the RMP.

      (5) Issue command training guidance and direct missions to WMD-CST Commanders after receiving input from the NGB and the training and readiness oversight entities.

      (6) Approve WMD-CST Commander-developed training objectives for tasks not published in the unit collective task list or other member training publications.
(7) Review and approve the WMD-CST unit training plan, including a long-range planning calendar.

(8) Support WMD-CST training exercises at the local, State, and Federal level.

(9) Coordinate and support training requests for WMD-CSTs.

(10) Support external evaluations for the WMD-CST every 18 to 24 months.

(11) Ensure WMD-CSTs, State support elements, and State leadership participate in the Standardization, Evaluation, and Assistance Team program and incorporate it into the State’s organizational inspection program.

(12) Resource and maintain WMD-CSTs at their full TDA authorizations.

(13) Ensure that NG offices implement appropriate operational procedures to support the WMD-CST.

(14) Ensure that the NG JFHQs-State establishes communications procedures and information assurance authorization to interface through voice, data, and video teleconferencing with an employed WMD-CST.

c. **NG JFHQs-States.** NG JFHQs-States will:

(1) Ensure that State emergency operations center personnel are familiar with this instruction, provide orders and reports, ensure that all missions are validated, and immediately notify the NGB-JOC of all WMD-CST employments.

(2) Direct NG JFHQ-State JOCs to make information available to the NGB-JOC to reconcile reports and documentation pertaining to WMD-CST missions and training.

(3) Act as the receiver of, and coordinator for, the approval of all mission requests.

(4) Ensure all WMD-CST reports are sent to the NGB-JOC for further distribution.

(5) Manage the Joint Information Exchange Environment event and mission inputs for all WMD-CST employments, and coordinate requests for assistance and information.

(6) Ensure that the State’s response plan identifies mortuary assets and supports the WMD-CST, especially with regard to identifying processes for handling chemically, biologically, or radiologically contaminated remains.
d. State Public Affairs Offices (PAOs). State PAOs will:

(1) Coordinate media coverage and requests.

(2) Advise the WMD-CST on how to interact with the media.

(3) Provide news releases, press conference content, and responses to other information requests that are approved by the Incident Commander.

(4) Advise the WMD-CST, Incident Commander, and other State military elements on releasable military-specific information requirements.

(5) Identify and support employment imagery requirements.

e. State Chaplain. Chaplains will provide support to WMD-CST members who are under stress during a critical incident.

f. State Judge Advocate. The State Judge Advocates will:

(1) Provide legal advice to TAG, the WMD-CST Commander, or authorized designees addressing, but not limited to, WMD-CST mission feasibility.

(2) Provide legal advice to TAG, the WMD-CST Commander, or authorized designees during post-accident and post-incident investigations.

(3) Coordinate with NGB-GC as required.

g. State Surgeon. State Surgeons are responsible for ensuring that processes are in place for:

(1) Oversight of the State Credentialing Coordinator’s approval of appropriate credentials and privileges for the WMD-CST health care providers.

(2) Approval of augmentation formulary items identified to fill unique State requirements.

h. State Directorate of Logistics. The State Directorate of Logistics will:

(1) Ensure command supply discipline IAW all applicable Service-specific policies and procedures and the CoMSupCen standard operating guidelines.

(2) Account for all aspects of property for WMD-CSTs.

i. USPFOs. The USPFOs will:

(1) Ensure WMD-CST funds are executed IAW the WMD-CST annual budget plan.
(2) Return unused funds to the NGB-J391 WMD-CST Branch.

(3) Validate that WMD-CST funding shortfalls cannot be met by the State before sending a request for additional funds to the WMD-CST Program Office. USPFOs should consider other Management Decision Packages or seek written authorization to the NGB-J39 Program Manager before migrating funds.

6. WMD-CSTs. WMD-CSTs will:

a. Perform duties in a Title 32 status supporting emergency preparedness programs to prepare for or respond to any emergency involving:

(1) The use or threatened use of weapons of mass destruction as defined in reference I in the United States that results in, or could result in, catastrophic loss of life or property.

(2) A terrorist attack or threatened terrorist attack in the United States that results in, or could result in, catastrophic loss of life or property.

(3) The intentional or unintentional release of nuclear, biological, radiological, toxic, or poisonous chemical materials in the United States that results in, or could result in, catastrophic loss of life or property.

(4) A natural or man-made disaster in the United States that results in, or could result in, catastrophic loss of life or property.

b. Perform response operations only after they are certified by the Secretary of Defense IAW reference a. Certified WMD-CSTs are capable of conducting assessments, performing response operations, and providing technical, consultative, and analytical support for a CBRN incident. Further details on WMD-CST capabilities and doctrine are included in reference m.

c. Execute missions IAW orders generated from NG JFHQs-State. WMD-CSTs will coordinate support requests internally and ensure that the NG JFHQs-State is notified and that mission validation procedures are used when outside agencies contact the unit directly.

d. Collect lessons learned and best practice observations during all domestic support operations and submit them in the Joint Lessons Learned Information System IAW with references n and o.

e. Follow NGB regulations, manuals, notices, instructions, and other policies and procedures created for the WMD-CST community.

f. Follow NGB-J34 guidance on procurement and maintenance of all WMD-CST common table of allowances and TDA equipment.
g. Follow Army training doctrine for Active Component units due to their full-time status. All WMD-CST training will be IAW the training management principles in references p and q and the Army Training Network.

h. Review, approve, and prioritize resourcing of internal training plans, including the annual training budget submission, the current year WMD-CST yearly training guidance, and the training requirements in this instruction.

i. Ensure that unit personnel accomplish individual training and accurately record completion of all WMD-CST specialized training.

j. Establish a maintenance program IAW references r and s to ensure all equipment, including commercial-off-the-shelf equipment, is serviced and maintained IAW applicable operator, technical, and manufacturer manuals.

k. Support the WMD-CST working group process IAW the WMD-CST working group charter and standard operating procedures.

l. Develop a corrective action plan based on the results of the Standardization, Evaluation, and Assistance Team visit. Submit the corrective action plan to leadership for approval.

m. Maintain individual training records for all WMD-CST members IAW reference t and NGB-J391 guidance.

n. Establish internal controls and develop standard operating procedures to incorporate applicable military or civilian laws, regulations, and policies within the unit. WMD-CSTs will ensure that detailed administrative standard operating procedures are developed for each of the functional areas evaluated by the Standardization, Evaluation, and Assistance Team.

o. Participate in the NGB’s Standardization, Evaluation, and Assistance Team program.

p. Develop and submit an annual training budget plan and evaluate the plan throughout the year to assess the unit situation and prioritize training to leverage existing resources for the best possible use of funds.

q. Manage resources prudently and document major spending decisions.

r. Develop and communicate a training vision for the unit.

s. Develop and communicate an operational vision for the unit.

t. Budget, plan, and execute training exercises to maintain unit readiness requirements.

u. Manage personnel actions to maintain readiness.
v. Perform training and exercises, as well as accompanying requirements, listed in the annual NGB yearly training guidance and reference e.

w. Ensure all information reporting adheres to the policy in reference u.

x. Manage the WMD-CST health care provider’s required medical surveillance program.

7. **External Organizations.** The NGB is responsible for coordinating with the external organizations listed below to facilitate and verify responsibilities are being performed IAW responsibilities assigned by the Deputy Secretary of Defense.

a. **ARNORTH and USARPAC.** ARNORTH and USARPAC will:

   (1) Support the external evaluation and training of WMD-CSTs when requested and approved.

   (2) Ensure standardization of collective training requirements. Provide necessary funding and manning.

   (3) Support Federal- and State-level training exercises involving WMD-CSTs as requested or directed and as resources allow.

   (4) Coordinate training requirements with TRADOC and the NGB.

   (5) Plan, coordinate, and initial collective lanes training for new teams.

   (6) Coordinate scheduling and conduct an external evaluation for unit collective task list standards every 18 months.

   (7) Coordinate, plan, and provide annual collective lanes training for WMD-CSTs when requested by individual WMD-CSTs.

b. **MSCoE and TRADOC.** MSCoE/TRADOC will:

   (1) Function as the specified proponent and integrating agent for the WMD-CST program as identified by TRADOC and directed by the HQDA Operations and Plans Directorate.

   (2) Conduct doctrine, organization, training, materiel, leadership and education, personnel, and facilities analysis of WMD-CST requirements.

   (3) Provide design, development, and training support for the WMD-CSTs.

c. **Joint Program Executive Office for Chemical and Biological Defense.** The Joint Program Executive Office for Chemical and Biological Defense (in conjunction with the Joint Program Office for Chemical, Biological, Radiological, and Nuclear Defense) will:
(1) Perform the combat development processes required to maintain chemical and biological defense program equipment.

(2) Perform total life-cycle management for chemical and biological defense program equipment.

(3) Propose new, refresher, and sustainment training to TRADOC.
ENCLOSURE B

REFERENCES


c. Chairman of the Joint Chiefs of Staff (CJCS) Instruction 3125.01D, 07 May 2015, “Defense Response to Chemical, Biological, Radiological, and Nuclear (CBRN) Incidents in the Homeland”

d. Department of Defense (DoD) Directive 5105.77, 30 October 2015, “National Guard Bureau,” Incorporating Change 1, 10 October 2017

e. CJCS CBRN Response Execute Order (EXORD), 24 March 2016


h. Chief of the National Guard Bureau (CNGB) Notice 3005, 15 January 2020, “National Guard Bureau Joint Operations Center”

i. DoD Directive 5160.05E, 08 September 2017, “Roles and Responsibilities Associated with the Chemical and Biological Defense Program (CBDP),” Incorporating Change 2, 18 July 2019

h. Army Techniques Publication (ATP) 3-11.24, 06 May 2014, “Technical Chemical, Biological, Radiological, Nuclear, and Explosives Force Employment”


k. 32 U.S.C. § 102, “General Policy”


n. CJCS Instruction 3150.25G, 31 January 2018, “Joint Lessons Learned Program”
o. CNGB Instruction 3300.03, 04 November 2016, “Joint Lessons Learned Program”


q. Army Doctrine Publication No. 7-0, 31 July 2019, “Training”

r. Army Regulation 750-1, 28 October 2019, “Army Materiel Maintenance Policy”


t. Army Regulation 25-400-2, 02 October 2007, “The Army Records Information Management System (ARIMS)”

GLOSSARY

PART I. ACRONYMS

ANG  Air National Guard  
ARNG  Army National Guard  
ARNORTH  U.S. Army North  
CBRN  chemical, biological, radiological, and nuclear  
CNGB  Chief of the National Guard Bureau  
CoMSupCen  Consequence Management Support Center  
DANG  Director of the Air National Guard  
DARNG  Director of the Army National Guard  
DoD  Department of Defense  
DOL  Director of Logistics  
HQDA  Headquarters, Department of Army  
IAW  In accordance with  
MSCoE  Maneuver Support Center of Excellence  
NG  National Guard  
NGB  National Guard Bureau  
NGB-GC  Office of the National Guard Bureau General Counsel  
NGB-JSG  National Guard Bureau Joint Surgeon General  
NGB-J2  Joint Intelligence Directorate  
NGB-J3/4/7  Operations Directorate  
NGB-J34  Logistics, Engineering and Protection Division  
NGB-J39  Combating Weapons of Mass Destruction Division  
NGB-J391  Weapons of Mass Destruction-Civil Support Team Branch  
NGB-J8  Programs and Resources/Comptroller Directorate  
NG JFHQs-State  National Guard Joint Force Headquarters-State  
NGB-JOC  National Guard Bureau Joint Operations Center  
OSD  Office of the Secretary of Defense  
PAO  Public Affairs Office  
RMP  Response Management Plan  
TAG  The Adjutant General  
TDA  table of distribution and allowances  
TRADOC  U.S. Army Training and Doctrine Command  
USARPAC  U.S. Army Pacific  
USPFO  United States Property and Fiscal Officer  
WMD-CST  Weapons of Mass Destruction-Civil Support Team

PART II. DEFINITIONS

Employment  --  The strategic, operational, or tactical use of forces.

GL-1  Glossary